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TO SECSTATE WASHDC 4928

INFO AEC GERMANTOWN

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E. O. 11652: N/A

TAGS: PORG, OCON, IAEA, US

SUBJECT: IAEA 18TH GENERAL CONFERENCE - MISSION RECOMMENDATIONS

1. SUMMARY: MISSION EXPECTS INDIAN NUCLEAR EXPLOSION AND ITS IMPLICATIONS FOR FUTURE OF NON-PROLIFERATION IN GENERAL AND AGENCY'S ACTIVITIES IN PARTICULAR WILL BE SINGLE ISSUE WHICH WILL ATTRACT MOST ATTENTION AT 18TH GC; HOWEVER, IT ALMOST CERTAINLY WILL NOT BE ON AGENDA BUT WILL BE DEALT WITH IN GENERAL DEBATE, BILATERAL DISCUSSIONS AND/OR OTHER AGENDA ITEMS, AND MANY MEMBERS WILL BE LOOKING TO US FOR LEAD AS TO FUTURE LINE OF ACTION. CONSENSUS APPROVAL OF NORTH KOREAN MEMBERSHIP APPLICATION EXPECTED ON OPENING DAY. USUAL FINANCIAL ITEMS ARE LIKELY TO PRODUCE GC APPROVAL OF BOARD RECOMMENDATIONS, BUT MISSION ANTICIPATES CONTINUATION OF LDC ATTEMPT TO BUILD RECORD ON QUESTION OF SAFEGUARDS FINANCING AND ESPECIALLY FINANCIAL ASPECTS OF US VOLUNTARY OFFER. MOST IMPORTANT SINGLE ISSUE FOR US ON GC AGENDA IS SCALE OF ASSESSMENTS FOR 1975, WHICH WILL INCLUDE REDUCTION OF US BASE RATE FROM 31.47 PERCENT TO 27.66 PERCENT; AS YET, MISSION HAS HAD NO INDICATION OF CHALLENGE ON SCALE, AND FEELS US EFFORTS DURING COMING MONTH SHOULD BE DIRECTED TO HEADING OFF ANY CHANCE OF SUCH CHALLENGE. DISCUSSION OF FINANCING OF TECHNICAL ASSISTANCE (FROM REGULAR BUDGET) IS LIKELY TO BE EXTENDED, AND MISSION IS NOT IN POSITION AS YET TO PREDICT LIKELY OUTCOME.

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GC LIKELY TO APPROVE LIMITED CHANGES IN ITS RULES OF PROCEDURE.

MISSION HAS NO DEFINITE INDICATION THAT ANY EXTRANEIOUS POLITICAL ISSUES ARE LIKELY TO ARISE. COMMENTS AND RECOMMENDATIONS, KEYED TO ITEM NUMBERS IN PROVISIONAL AGENDA (GC(XVIII)/523) FOLLOW. ACTION REQUESTED: DEPT. INSTRUCTIONS TO USDEL 18TH GC. END SUMMARY.

2. AGENDA ITEM 1 - OPENING OF SESSION: NO ACTION REQUIRED.

3. AGENDA ITEM 2 - ELECTION OF PRESIDENT: IT IS ROTATIONAL TURN OF FAR EAST AREA TO HOLD GC PRESIDENCY THIS YEAR. PER STATE 175053, MISSION RECOMMENDS US SUPPORT FLORENCIO MEDINA OF PHILIPPINES, UNOPPOSED CANDIDATE FROM THAT REGION.

4. AGENDA ITEM 3 - CREDENTIALS: (A) APPOINTMENT OF CREDENTIALS COMMITTEE - PRESIDENT, BASED ON PRIOR INFORMAL CONSULTATIONS, WILL PROPOSE 9-MEMBER COMMITTEE; SEPTTEL ON COMPOSITION WILL FOLLOW. MISSION RECOMMENDS US JOIN GC CONSENSUS ACCEPTING PRESIDENT'S PROPOSAL. (B) REPORT OF CREDENTIALS COMMITTEE - MISSION HAS HAD NO DEFINITE INDICATIONS OF ANY CHALLENGES TO CREDENTIALS, AND WILL REPORT IF ANY LIKELY TO ARISE. BARRING THIS, RECOMMEND THAT US JOIN IN CONSENSUS ACCEPTING ROUTINE REPORT THAT, SUBJECT TO RECEIPT OF USUAL BATCH OF DELAYED CREDEINTIALS FOR DELEGATES COVERED BY INTERIM ACCREDITATION, ALL CREDENTIALS ARE IN ORDER. WE EXPECT THAT USSR AND EE'S ON COMMITTEE WILL, AS USUAL, RECORD IN REPORT THEIR OBJECTION TO PRESENCE OF SOUTH VIETNAM AND ISRAEL, BUT THAT THIS WILL NOT GO BEYOND STATEMENTS FOR RECORD. USSR MISSION HAS TENTATIVELY INDICATED (IAEA VIENNA 6903) THAT THIS YEAR, SOVIETS MAY SOFT-PEDAL USUAL OBJECTIONS TO SOUTH KOREA (NORTH KOREAN MEMBERSHIP APPLICATION WILL BE ON GC AGENDA); ROK MISSION CONCURS WITH OUR ASSESSMENT THAT KOREA IS NOT LIKELY TO BE AN ISSUE AT THIS GC. ALSO, MISSION RECALLS THAT CREDENTIALS FOR US DELEGATE TO 17TH GC WERE AMONG LAST TO ARRIVE BEFORE COMMITTEE MEETING LAST YEAR, WHICH WAS SOURCE OF CONSIDERABLE EMBARRASSMENT. THIS YEAR, IN VIEW POSSIBILITY THAT ONE OR MORE ISSUES COULD ACTUALLY COME TO GC VOTE, ABSENCE OF US CREDENTIALS WOULD BE MORE THAN EMBARRASSING; IT WOULD PRECLUDE US FRM VOTING (E.G., ON REDUCTION OF ITS OWN ASSESSMENT RATE) IF REQUIRED TO DO SO. MISSION STRONGLY URGES THAT MAXIMUM EFFORT BE CONTINUED TO SECURE TIMELY CONGRESSIONAL APPROVAL AND SIGNATURE OF US CREDENTIALS AND THEIR TRANSMITTAL

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TO MISSION FOR FORWARDING TO SECRETARIAT BEFORE GC OPENS.

5. AGENDA ITEM 4 - ELECTION OF VICE-PRESIDENTS: SEPTTEL FOLLOWS ON SLATE OF 8 V-PS. ASSUMING PAST PATTERN OF UNCONTESTED CONSENSUS SLATE, MISSION RECOMMENDS US JOIN IN CONSENSUS FOR THEIR ELECTION.

6. AGENDA ITEM 5 - APPOINTMENT OF GENERAL COMMITTEE: SEPTTEL

FOLLOWS ON CHAIRMAN OF TWO MAIN COMMITTEES AND FOUR ADDITIONAL MEMBERS OF GENERAL COMMITTEE. ASSUMING PAST PRACTICE OF UNCONTESTED CONSENSUS SLATE HOLDS, MISSION RECOMMENDS US JOIN IN CONSENSUS FOR THEIR ELECTION. (UNDER GC RULES OF PROCEDURE, GENERAL COMMITTEE CONSISTS OF PRESIDENT, ALL V-PS, CHAIRMEN OF MAIN COMMITTEES AND ADDITIONAL MEMBERS.)

7. AGENDA ITEM 6 - APPLICATIONS FOR MEMBERSHIP: GC APPROVAL BY CONSENSUS OF MEMBERSHIP APPLICATIONS OF MAURITIUS AND DEMOCRATIC PEOPLE'S REPUBLIC OF (NORTH) KOREA IS EXPECTED, AS RECOMMENDED BY BOARD (IAEA VIENNA A-321).

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MISSION RECOMMENDS US NOT RPT NOT OPPOSE CONSENSUS ACTION. MISSION ALSO RECOMMENDS THAT, IF REQUESTED TO DO SO BY ROK AND IF JOINED BY SUCH OTHER FRIENDLY DELS AS JAPAN, USDEL BE AUTHORIZED TO MAKE BRIEF STATEMENT SIMILAR TO ONE WE MADE AT JUNE BOARD (IAEA VIENNA 5288). SEPTTEL DISCUSSES ARRANGEMENTS FOR DEPOSIT OF DPRK INSTRUMENT OF ACCEPTANCE OF STATUTE.

8. AGENDA ITEM 7 - STATEMENT BY DG: PER SUGGESTION OF SEVERAL MEMBERS AT LAST GC, DG INTENDS TO CIRCULATE ADVANCE TEXT OF HIS STATEMENT O/A SEPTEMBER 1. IAEA VIENNA 6692 TRANSMITTED DG'S INFORMAL REQUEST FOR US SUGGESTIONS OR COMMENT, ESPECIALLY ON ASPECTS OF STATEMENT RELATING TO PROLIFERATION PROBLEMS; REQUEST GUIDANCE AS

TO RESPONSE TO DG ASAP. AFTER CIRCULATION, MISSION WILL TRANSMIT COMMENT ON DG'S STATEMENT AND ANY CONSEQUENT SUGGESTIONS FOR REFERENCE TO SPECIFIC POINTS IN US GENERAL DEBATE STATEMENT.

9. AGENDA ITEM 8 - ADOPTION OF AGENDA: MISSION AWARE OF NO PROPOSALS FOR ADDITIONAL ITEMS BEYOND THOSE LISTED IN PROVISIONAL AGENDA TRANSMITTED IAEA VIENNA A-314. WE DO NOT RPT NOT RULE OUT POSSIBILITY THAT PAKISTAN (OR, MORE REMOTELY, SOME OTHER DEL) COULD SEEK INSCRIPTION, AS URGENT AND IMPORTANT, OF GC AGENDA ITEM DEALING, DIRECTLY UNCLASSIFIED

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OR OBLIQUELY, WITH INDIAN NUCLEAR EXPLOSION, BUT WE DO NOT RPT NOT CONSIDER IT VERY LIKELY THAT THIS WILL OCCUR. MISSION WILL REPORT IF SUCH CONTINGENCY ARISE. ASIDE FROM THIS PROVISIONAL AGENDA FOLLOWS USUAL PATTERN AND BARRING SUBMISSION OF ADDITIONAL ITEMS, MISSION RECOMMENDS US JOIN CONSENSUS ACCEPTING IT AS CONTAINED GC(XVIII)/523 AS AGENDA FOR GC.

10. AGENDA ITEM 9 - GENERAL DEBATE: AS USUAL, HEAD OF USDEL WILL SPEAK FIRST. MISSION COMMENTS FOR DRAFT STATEMENT TRANSMITTED SEPARATELY TO AEC AND THROUGH VARIOUS SEPTELS AND AIRGRAMS. MISSION REITERATES STRONG RECOMMENDATION THAT US ATTEMPT IN THIS STATEMENT TO GIVE A CLEAR AND UNEQUIVOCAL INDICATION OF FUTURE US POLICY TOWARD PROLIFERATION OF NUCLEAR EXPLOSIVE DEVICE TECHNOLOGY AND TOWARD NPT IN PARTICULAR, AS US SILENCE OR AMBIGUITY IN THIS FORUM WOULD, IN PRESENT CIRCUMSTANCES, BE MISTAKEN AS US SIGNAL THAT WE REGARD THIS QUESTION AS ONE OF LITTLE OR NO IMPORTANCE. THIS WOULD BE ESPECIALLY UNFORTUNATE IF US INTENDS TAKE OR SUPPORT ANY INITIATIVES ON THIS SUBJECT AT UPCOMING UNGA; SOME OTHER DELS HAVE TOLD US INFORMALLY THAT THEIR GOVERNMENTS EXPECT DISCUSSION AT UNGA AND WILL BE CONSIDERING WHAT HAPPENS AT IAEA GC AS THEY FORMULATE THEIR POSITIONS FOR GA. AT END OF GENERAL DEBATE, PRESIDENT WILL PROPOSE THAT AGENCY'S ANNUAL REPORT FOR 1973-74 (GC(XVIII)/525) BE APPROVED. MISSION RECOMMENDS THAT US, AS AT JUNE BOARD, JOIN CONSENSUS APPROVING REPORT.

11. AGENDA ITEM 10 - CLOSING DATE OF SESSION: SECRETARIAT SEES SOME CHANCE THAT GC WILL COMPLETE BUSINESS AND ADJOURN BY FRIDAY, SEPTEMBER 20 (IAEA VIENNA 6697), BUT FEELS IT MORE LIKELY THAT, IN VIEW CROWDED AGENDA, GC WILL HAVE TO CARRY OVER WEEKEND AND ADJOURN MONDAY, SEPTEMBER 23. MISSION RECOMMENDS US ACCEPT EITHER OF THESE DATES, AS PROGRESS OF GC BUSINESS INDICATES, AS CLOSING DATE FOR 18TH GC.

12. AGENDA ITEM 11 - OPENING DATE FOR 19TH SESSION:

THERE IS GENERAL CONSENSUS AMONG PERMANENT MISSIONS THAT GC SHOULD CONTINUE PRACTICE OF OPENING ON MONDAY, RATHER UNCLASSIFIED

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THAN TUESDAY AS HAS BEEN PRACTICE IN PAST YEARS, AND ATTEMPTING TO COMPLETE BUSINESS AND ADJOURN WITHIN ONE WORK WEEK. SECRETARIAT IS TENTATIVELY PLANNING FOR OPENING OF 19TH GC, IN VIENNA, ON MONDAY AFTERNOON, SEPTEMBER 22, 1975. MISSION RECOMMENDS US JOIN CONSENSUS ACCEPTING THIS DATE.

13. AGENDA ITEM 12 - PROGRAM FOR 1975-80 AND BUDGET FOR 1975: GC HAS AUTHORITY TO APPROVE PROGRAM AND BUDGET AS SUBMITTED BY BOARD (IN GC(XVIII)/526) OR RETURN IT TO BOARD, BUT NOT AMEND IT. US SUPPORTED JUNE BOARD APPROVAL OF DRAFT PROGRAM AND BUDGET, AND MISSION RECOMMENDS US SUPPORT GC APPROVAL. ANY US SUBSTANTIVE STATEMENT ON PROGRAM OF WORK FOR 1975-80 FURTHER TO WHAT WE HAVE SAID IN BOARD SHOULD BE MADE UNDER THIS AGENDA ITEM DURING INITIAL CONSIDERATION IN PROGRAM, TECHNICAL AND BUDGET (PT&B) COMMITTEE; MISSION REQUESTS THAT IT BE ADVISED IF DEPT. OR AEC WISHES USDEL TO MAKE SUCH PREPARED STATEMENT. THIS YEAR'S BUDGETARY APPROPRIATIONS RESOLUTION (ANNEX V.A OF BUDGET DOCUMENT) INCLUDES SPECIAL APPROPRIATION SECTION 9 FOR "ADJUSTMENT OF PROGRAM COST ESTIMATES" (\$2.8-MILLION) DUE TO DECLINE IN US DOLLAR-AUSTRIAN SCHILLING EXCHANGE RATE FROM RATE USED IN CALCULATING DOLLAR COST ESTIMATES REFLECTED IN BUDGET. MISSION DOES NOT RPT NOT ANTICIPATE, HOWEVER, THE TYPE OF ANGUISHED CRIES MADE LAST YEAR ON SIMILAR TYPE OF APPROPRIATION FOR 1974; RATHER, WE EXPECT THIS TO BE ROUTINELY ACCEPTED WITH STATEMENTS FOR RECORD OBJECTING TO IT BY USSR (WHICH HAS INDICATED IT WILL NOT RPT NOT PRESS FURTHER THAN THIS) AND PERHAPS SOME OTHERS. BOARD RECOMMENDED THAT WORKING CAPITAL FUND BE MAINTAINED AT 2-MILLION FOR 1975; MISSION RECOMMENDS US SUPPORT CONSENSUS ACCEPTANCE. AS REPORTED IAEA VIENNA 5617, BOARD ALSO RECOMMENDED THAT TARGET FOR VOLUNTARY CONTRIBUTIONS FOR 1975 BE FIXED BY GC AT \$4.5-MILLION, WITH US AND DENMARK EXPLICITLY RESERVING POSITIONS AS TO WHETHER CASH CONTRIBUTIONS THEY MIGHT MAKE TOWARD TARGET AT THIS LEVEL WOULD EQUAL OR EXCEED BASE RATES OF ASSESSMENT APPLIED TO TARGET (AS IS EXPECTED TO BE RECOMMENDED BY GC). MISSION RECOMMENDS THAT US NOT RPT NOT CHALLENGE (OR EXTENSIVELY DISCUSS) GC CONSENSUS ON

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TARGET, BUT THAT US REFER, IN LOW-KEY FASHION AND PREFERABLY IN CONTEXT OF ITS GENERAL STATEMENT ON PROGRAM AND BUDGET, TO STATEMENT AT JUNE BOARD, AND REPEAT THAT WHILE US WILL NOT RPT NOT OBJECT IF OTHER MEMBERS WISH TO REACH GC CONSENSUS FAVORING ACCEPTANCE OF BOARD'S RECOMMENDATION, AS WAS CASE AT TIME OF BOARD, USG IS STILL NOT RPT NOT IN A POSITION TO ACCEPT SUCH A CONSENSUS AS REGARDS ITS OWN VOLUNTARY CASH CONTRIBUTIONS FOR 1975.

14. AGENDA ITEM 13 - SCALE OF ASSESSMENTS FOR 1975: THIS YEAR'S SCALE INCLUDES REDUCTION OF US BASE RATE OF ASSESSMENT FOR 1975 FROM 31.47 PER CENT TO 27.66 PER CENT, AND LANGUAGE OF SCALE PAPER (GC(XVIII)/528), IF SCALE IS APPROVED WITHOUT SERIOUS CHALLENGE BY GC, WILL FORM BASIS FOR FURTHER REDUCTION OF US BASE RATE TO 25 PER CENT IN FUTURE YEARS, PROBABLY AT TIME OF NEXT TRIENNIAL UPDATING OF UN SCALE OF ASSESSMENTS (WHICH WILL BE REFLECTED IN IAEA SCALE FOR 1978). MISSION CONSIDERS OBTAINING GC APPROVAL OF THIS SCALE AS PROBABLY SINGLE MOST IMPORTANT ITEM FOR US OF THOSE INCLUDED ON GC AGENDA. IN PAST YEARS, SCALE HAS NORMALLY BEEN ACCEPTED ROUTINELY AND WITHOUT DISCUSSION, AND WE HOPE THIS WILL BE CASE THIS YEAR. HOWEVER, RECORD OF OTHER MEMBERS WHO HAVE OPPOSED US REDUCTIONS IN OTHER UN-

SYSTEM ORGANIZATIONS AND WHO, FOR MOST PART, HAVE ADDITIONAL REASON TO OPPOSE AGENCY'S SCALE, SINCE IT INCLUDES COMPUTATIONS BASED ON SAFEGUARDS FINANCING FORMULA WHICH LDC'S UNCLASSIFIED

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HAVE BEEN CHALLENGING WITH INCREASING VIGOR OVER PAST YEAR, COMPELS US TO ACCEPT THAT WE MAY HAVE A PROBLEM. THIS COULD TAKE FORM OF STRAIGHT CHALLENGE TO US REDUCTIONS, ATTACK ON SAFEGUARDS FINANCING COMPUTATIONS, OR COMBINATION OF TWO TO ATTACK IN PARTICULAR FINANCING OF COSTS OF SAFEGUARDS PURSUANT TO US VOLUNTARY OFFER, UNDER THIS ITEM. FURTHER MISSION COMMENT TRANSMITTED SEPARATELY TO IO/SCT. MISSION RECOMMENDS US SUPPORT GC ACCEPTANCE OF SCALE FOR 1975, AND TAKE ANY AND ALL MEASURES NECESSARY TO OBTAIN FAVORABLE GC ACTION ON SCALE AS PRESENTED TO GC BY SECRETARIAT.

15. AGENDA ITEM 14 - FINANCING OF TECHNICAL ASSISTANCE: GC WILL CONSIDER DG'S STUDY OF SUBJECT WITH BOARD OBSERVATIONS AS TRANSMITTED IAEA VIENNA A-372. DG'S DOCUMENT CONTAINS NO SUGGESTED ACTION FOR GC, BUT INDONESIA (PRIME MOVER ON THIS ISSUE OVER PAST TWO YEARS) HAS INDICATED IT INTENDS TO TABLE DRAFT RES WHICH, ACCORDING TO INDONESIAN AMBASSADOR, WOULD QTE TAKE NOTE UNQTE OF DG'S STUDY BUT WOULD NOT RPT NOT HAVE GC TAKE FINAL DECISION REJECTING FUTURE OPTION WITH RESPECT TO FINANCING OF TA -- I.E., THE DOOR SHOULD NOT RPT NOT BE CLOSED. AS REPORTED PREVIOUSLY, HOWEVER, MISSION DOES NOT RPT NOT RULE OUT POSSIBILITY THAT EVEN IF INDONESIA MEANS NO MORE THAN IT HAS SAID (WE HAVE NOT RPT NOT YET SEEN COPY OF PROPOSED TEXT OF RES IT WILL TABLE), RES COULD BE AMENDED IN QUITE UNACCEPTABLE FASHION OF FLOOR OF PT&B COMMITTEE IF MORE RADICAL LDCJS (E.G. ZAIRE, ZAMBIA, NIGERIA) GET OUT OF CONTROL. USSR AND SOCIALIST STATES CAN BE EXPECTED TO STRONGLY OPPOSE LDCJS ON THIS IN ANY EVENT, AND OTHER ADVANCED COUNTRIES WILL PROBABLY LOOK TO US FOR LEAD AS TO HOW FAR THEY MIGHT BE ABLE TO GO IN A GC CONSENSUS RES BEFORE DECLINING TO BE STEAMROLLED FURTHER AND FORCING A VOTE IF LDC'S DO NOT RELENT. AS NOTED IAEA VIENNA A-372 MISSION FEELS US OBJECTIVES SHOULD BE (A) IF AN AFFIRMATIVE GC FINDING OF SUPPORT FOR EXISTING METHOD OF FINANCING TA FROM VOLUNTARY CONTRIBUTIONS IS UNOBTAINABLE, IT PRECLUDE ABSOLUTELY ANY GC FINDING OF DESIRABILITY OF FINANCING FROM REGULAR BUDGET OR STATEMENT THAT PRESENT SYSTEM IS UNSATISFACTORY (OR MERELY TRANSITIONAL) IN ANY MAJOR RESPECT; AND (B) TO END DISCUSSION AS DEFINITELY AND AS SOON AS POSSIBLE BY PRECLUDING ANY SPECIFIC GC DIRECTION OF FURTHER ACTION, SUCH AS REFERRAL AGAIN TO NEXT GC OR TO BOARD OR A COMMITTEE. MISSION RECOMMENDS THAT USDEL BE INSTRUCTED TO SEEK THESE ENDS. MISSION HAS RECOMMENDED INFORMALLY TO AEC UNCLASSIFIED

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THAT US GENERAL DEBATE STATEMENT CONTAIN BRIEF REFERENCE, IN CONTEXT OF STATEMENT OF US INTENTION TO PROVIDE VOLUNTARY CONTRIBUTIONS IN 1975, TO FACT THAT US AS MATTER OF POLICY TOTALLY REJECTS CONCEPT OF FINANCING OF TA PROGRAMS ON OTHER THAN VOLUNTARY BASIS; OMISSION BY US OF REFERENCE TO THIS (ESPECIALLY SINCE US WILL SPEAK FIRST, FOLLOWED CLOSELY BY INDONESIA IN THIRD POSITION, AND SUBJECT IS FORMALLY INSCRIBED ON THIS YEAR'S GC AGENDA) WOULD BE MISTAKEN BY LDC'S AS A SOFT US POSITION WHICH COULD LEAD TO MISREADING OF OUR INTENTIONS ON MATTER. FURTHER, MISSION RECOMMENDS THAT US BE AUTHORIZED, IF NECESSARY DURING PT&B COMMITTEE DISCUSSION, TO MAKE STRONGEST POSSIBLE STATEMENT REJECTING CONCEPT OF TA FINANCING FROM REGULAR BUDGET, ENDORSING FINANCING THROUGH VOLUNTARY CONTRIBUTIONS, CITING ANNUAL REPORT ON US FOREIGN POLICY SUBMITTED TO CONGRESS ON 2/9/72 (PP. 190-91) TO THIS EFFECT, AND STATING (IF SUCH FIRM STATEMENT APPEARS INDICATED DUE TO DISPOSITION BY RADICAL LDC'S TO TAKE TIME AND RUN IN UNACCEPTABLE DIRECTIONS) THAT US WOULD FEEL COMPELLED TO REASSESS ITS ENTIRE POSTURE TOWARD ITS VOLUNTARY CONTRIBUTIONS TO AGENCY FOR PROVISION OF TA IF GC WERE TO DECIDE THAT SUCH FINANCING WAS IN ANY WAY UNSATISFACTORY AND/OR THAT AGENCY SHOULD MOVE TOWARD FINANCING FROM REGULAR BUDGET. MISSION WILL REPORT AS FURTHER DEVELOPMENTS BETWEEN OW AND GC WARRANT.

16. AGENDA ITEM 15 - AGENCY'S ACCOUNTS FOR 1972: JUNE BOARD RECOMMENDED GC APPROVAL OF ACCOUNTS (GC(XVIII)/527); GC APPROVAL SHOULD BE ROUTINE. MISSION RECOMMENDS US JOIN CONSENSUS APPROVING ACCOUNTS.

17. AGENDA ITEM 16 - AMENDMENT OF RULES OF PROCEDURE: GC WILL BE ASKED TO APPROVE AMENDMENTS CONTAINED

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GC(XVIII)/530 (TRANSMITTED IAEA VIENNA A-357) TO ITS CURRENT RULES OF PROCEDURE (GC(XVIII)/INF/146). EFFECT OF THESE RULES AMENDMENTS DETAILED IN AIRGRAM. IDEA OF A GC RESOLUTION (TO BE TABLED IN FORM OF AMENDMENT TO DRAFT RES CONTAINED IN GC(XVIII)/530) ENDORSING PROPOSED CHANGES IN GAINING WIDE SUPPORT AND IT NOW LOOKS AS THOUGH SUCH A RES WILL BE TABLED WITH BROAD GROUP OF CO-SPONSORS (THOSE WHO ARE REPRESENTED IN VIENNA) DURING LATTER PART OF AUGUST. AS NOTED IN AIRGRAM, MISSION INTENDS TO ADD US AS CO-SPONSOR THIS RES UNLESS ADVISED TO CONTRARY. MISSION RECOMMENDS THAT USDEL BE INSTRUCTED TO SUPPORT ACCEPTANCE BY GC OF PROPOSED CHANGES IN GC RULES AS CONTAINED IN ANNEX TO GC(XVIII)/530.

18. AGENDA ITEM 17 - ELECTIONS TO BOARD OF GOVERNORS: JUNE BOARD DESIGNATED 12 MEMBERS (INCLUDING US) OF NEW BOARD (IAEA VIENNA 5564, PARA 8). TERMS OF FOUR MEMBERS ELECTED BY 1972 GC WILL EXPIRE AT END OF GC. ALSO, DEPT. WILL RECALL THAT OF 18 NEW MEMBERS ELECTED BY LAST GC TO BRING BOARD TO ITS NEW SIZE OF 34, 7 AGREED VOLUNTARILY TO WITHDRAW AFTER ONLY ONE YAR TO PERMIT THIS AND ALL SUCCEEDING GCS TO ELECT 11 NEW MEMBERS OF BOARD EACH YEAR, THUS INSURING EVEN ROTATION OF ELECTIVE BOARD SEATS. ACCORDINGLY, GC WILL BE CALLED ON TO ELECT BY SECRET BALLOT 11 NEW BOARD MEMBERS FOR PERIOD 1974-76, WITH TERMS TO COMMENCE UPON ADJOURNMENT OF GC. DISCUSSIONS AMONG VIENNA MISSIONS AND MEETINGS OF REGIONAL GROUPS TO UNCLASSIFIED

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DEVELOP CONSENSUS SLAGE ARE PROCEEDING; MISSION WILL REPORT SEPTTEL, INCLUDING RECOMMENDATIONS AS TO US VOTES.

19.AGENDA ITEM 18 - ELECTIONS TO AGENCY STAFF PENSION COMMITTEE: MISSION UNDERSTANDS THAT AT LEAST TWO GOVERNMING BODY MEMBERS OF STAFF PENSION COMMITTEE WILL HAVE TO BE REPLACED, INCLUDING ITS CURRENT CHAIRMAN HELIO BITTENCOURT OF BRAZIL, WHO EXPECTS JOIN SECRETARIAT ON JANUARY 1, 1975. SEARCH FOR CANDIDATES FOR SUCH POSTS HAS TRADITIONALLY BEEN FUNCTION OF CHAIRMAN OR SENIOR GOVERNMING BODY REP ON COMMITTEE (AND ISUSUALLY A MATTER OF FINDING SOMEONE WHO CAN BE TALKED INTO SERVING). BITTENCOURT IS PROCEEDING TO CANVASS MAJOR MISSIONS FOR POSSIBLE CANDIDATES; MISSION ANTICIPATES THAT WHOEVER HE TURNS UP WILL BE UNOPPOSED AND MISSION RECOMMENDS US JOIN CONSENSUS ELECTING CANDIDATE OR CANDIDATES PROPOSED FOR VACANT SEATS AFTER CHAIRMAN COMPLETES

THIS CANVASS.

20. AGENDA ITEM 19 - VOLUNTARY CONTRIBUTIONS TO GENERAL FUND FOR 1975: ITEM NOT INCLUDED FOR ACTION, BUT TO PROVIDE FOR PERIODIC ORAL REPORTS BY PRESIDENT OF CONFERENCE ON STATUS OF PLEDGES OF VOLUNTARY CONTRIBUTIONS RECEIVED DURING GC. SECRETARIAT (AND OTHER DELS) APPRECIATE THAT, FOLLOWING PAST PRACTICE, US INTERNAL FINANCIAL PROCEDURES AND LEGISLATIVE REQUIREMENTS PRECLUDE US FROM ANNOUNCING AMOUNT OF ITS PLEDGE OF CASH CONTRIBUTION FOR 1975 AT TIME OF GC. MISSION ASSUMES, HOWEVER, THAT DEPT. WILL AUTHORIZE TRANSMISSION OF USUAL LETTER TO DG STATING US WILLINGNESS TO MAKE A PLEDGE, SUBJECT TO CONGRESSIONAL APPROPRIATION OF FUNDS, AND TO PROVIDE AS WELL GIFTS IN KIND IN FORM EXPERTS, EQUIPMENT, FELLOWSHIPS AND TRAINING IN US.

21. AGENDA ITEM 20 - CLOSING OF SESSION: NO ACTION REQUIRED.

22. OTHER ISSUES: MISSION HAS NO FIRM INDICATION AT PRESENT THAT ANY EXTRANEIOUS POLITICAL ISSUES WILL ARISE AT GC, ALTHOUGH WE DO NOT RULE OUT BARE POSSIBILITY (SUCH AS HAS EXISTED BUT NEVER MATERIALIZED IN PAST YEARS) OF SOME CHALLENGE TO SOUTH AFRICAN STATUS IN AGENCY BY OTHER AFRICAN DELS. IN EVENT ANY SUCH ISSUES EMERGE, MISSION WILL REPORT FURTHER. AS IS NOTED ABOVE, HOWEVER, MISSION HAS STRONG FEELING THAT ISSUE WHICH WILL BE REGARDED BY MOST DELS AS THE MOST IMPORTANT SINGLE UNCLASSIFIED

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ISSUE AT THIS GC (WHICH IS POLITICAL BUT DEFINITELY NOT EXTRANEIOUS TO AGENCY), IS ISSUE OF INDIAN NUCLEAR EXPLOSION. ALTHOUGH NOT FORMALLY ON GC AGENDA (AND, BARRING OUTSIDE CHANCE OF PAKISTAN ATTEMPT TO PUT IT THERE, WILL PROBABLY NOT BE), WE HAVE GOOD REASON TO EXPECT THAT A CONSIDERABLE NUMBER OF OTHER DELS WILL ADDRESS THIS ISSUE, EITHER DIRECTLY OR AS A QUESTION OF BROAD POLICY TOWARD PROLIFERATION AND/OR TOWARD NPT, IN THEIR GENERAL DEBATE STATEMENTS. OTHERS WILL BE LOOKING TO US GENERAL DEBATE STATEMENT FOR INDICATION OF FUTURE US POLICY TOWARD SUCH ISSUES, AND CAN ALSO BE EXPECTED TO BE FAIRLY PERSISTENT IN RAISING ISSUES AND ATTEMPT TO OPEN CONSULTATIONS WITH US ON BILATERAL BASIS DURING PRIVATE CONVERSATIONS ALONGSIDE GC. MISSION RECOMMENDATION AS TO US GENERAL DEBATE STATEMENT CONTAINED PARA 10 ABOVE. IN ADDITION, MISSION STRONGLY URGES THAT IT BE PROVIDED WITH BEST GUIDANCE POSSIBLE FOR PRIVATE DISCUSSIONS OF THIS GENERAL SUBJECT DURING GC AND/OR THAT AMBASSADOR TAPE AND OTHER SENIOR MEMBERS OF US DEL COME PREPARED TO DISCUSS MATTER WITH OTHER DELS. WE HAVE AS STATED ABOVE, VERY STRONG FEELING THAT ANYTHING WHICH COULD BE READ AS US ATTEMPT TO DUCK DISCUSSION OF THIS SUBJECT AT TIME OF GC WOULD BE READ AS US AVOIDANCE OF HARD QUESTIONS POSED BY SUBJECT WHICH WOULD ADVERSELY AFFECT SUCH EFFORTS AS WE MIGHT

CHOOSE TO MAKE AT UNGA AND IN OTHER PLACES SUBSEQUENT TO GC.

23. ACTION REQUESTED: DEPT. INSTRUCTIONS TO USDEL 18TH IAEA GC.
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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: MEETING AGENDA, NPT, NUCLEAR PROLIFERATION, TECHNICAL ASSISTANCE, MEMBERSHIP, MEETING DELEGATIONS, NUCLEAR SAFEGUARDS, ELECTIONS, PEACEFUL NUCLEAR EXPLOSIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 21 AUG 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: n/a
Disposition Approved on Date:
Disposition Authority: n/a
Disposition Case Number: n/a
Disposition Comment:
Disposition Date: 01 JAN 1960
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974IAEAV07278
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Film Number: D740230-0436
From: IAEA VIENNA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19740831/aaaaazuu.tel
Line Count: 551
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION IO
Original Classification: UNCLASSIFIED
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 11
Previous Channel Indicators:
Previous Classification: n/a
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: golinofr
Review Comment: n/a
Review Content Flags:
Review Date: 07 JUN 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <07 JUN 2002 by reddocgw>; APPROVED <10 JUN 2002 by golinofr>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: IAEA 18TH GENERAL CONFERENCE - MISSION RECOMMENDATIONS
TAGS: PORG, OCON, US, IN, RP, IAEA, (MEDINA, FLORENCIO)
To: STATE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005